**RBB** Economics

### Excessive pricing: a differential diagnosis

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### Introduction

The rise and rise of excessive pricing cases...

- Aspen (ICA, EC)
- LKKA/LAA— opinion of AG Wahl (C-177/16) and Court ruling
- UK:
  - Pfizer/Flynn (CMA, Competition Appeals Tribunal)
  - Further pipeline of pharma cases (presumably awaiting outcome of Court of Appeal ruling)

# Introduction to Failings of the economic and legal tests



#### An economic definition

- A price is excessive if is it significantly and persistently above the levels that would be expected to prevail under conditions of normal, effective, competition
- But economics provides no reliable way to establish what price would prevail under normal conditions of competition

#### Legal test

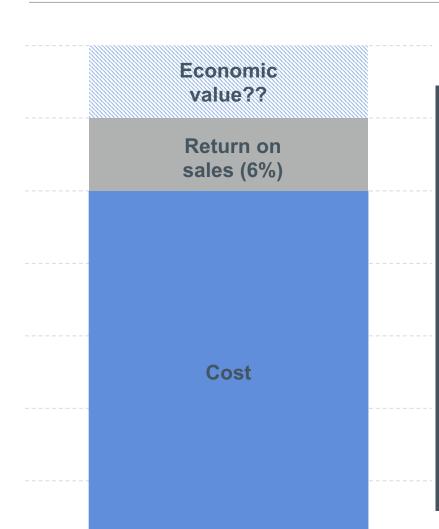
- An excessive price "has no reasonable relation to the economic value of the product supplied" (United Brands)
- Risks defining excessive pricing out of existence

## **Key issues (1): Limitations of cost-based benchmarks**

#### **United Brands:**

- (1) Is the difference between the costs incurred and the price charged excessive?
  - (2) is the price "either unfair in itself or when compared to competing products".
- Approach to the CMA's "cost plus 6%" benchmark was a key area of dispute in Pfizer/Flynn
- Seen as a "bottom up" cost benchmark to build up a measure of price in perfectly competitive markets
- CAT view "Any approach should be premised on a comparison with prices likely to have pertained in normal and sufficiently effective competition not idealised competition"

### Key messages (2): Treatment of "economic value"



CAT view: "There is clearly some economic value to be derived from the significant contribution of phenytoin to treating epilepsy in a significant number of patients"

But guidance on how to assess this is limited

### Key messages (3): Benchmarks – the holy grail?



United Brands (253) "Other ways may be devised - and economic theorists have not failed to think up several - of selecting the rules for determining whether the price of a product is unfair"

- Prices of similar products <u>in competitive markets</u> can offer a pragmatic benchmark
- Recent judgments underline the importance of such benchmarks
  - > LKKA/LAA: prices in other countries form an appropriate test
  - Pfizer/Flynn: obvious benchmarks cannot be ignored
- But unanswered questions:
  - ➤ What is the standard for a sufficiently close comparator product/market?
  - > What to do when different benchmarks point in different directions?

## Dominance: a necessary condition for or a necessary consequence of abuse?

**Economics** 

- Focus on cases where <u>significant price increases</u> are observed plays a role in dominance assessments
- Very narrow market definitions in part based on a finding of a significant and sustained price increase relative to alternative products (without sufficient volume losses)
- Dominance assessment is inherently circular for excessive price abuses
  - Market definition: can a hypothetical monopolist profitably increase price (above the competitive level)?
  - Excessive pricing: is the observed price above the competitive level?
- A SSNIP test falls prey to the cellophane fallacy
- Finding of abuse "answers" the market definition/ dominance?